# FRESHWATER SCHOOL DISTRICT County of Humboldt Eureka, California

# MEASURE C GENERAL OBLIGATION BOND OF 2018 FINANCIAL STATEMENTS

Year Ended June 30, 2021

With

INDEPENDENT AUDITOR'S REPORT

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June 30, 2021

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# FRESHWATER SCHOOL DISTRICT MEASURE C GENERAL OBLIGATION BOND OF 2018 INDEPENDENT AUDITOR'S REPORT

Board of Trustees Freshwater School District 75 Greenwood Heights Drive Eureka, California 95503

#### Report on the Financial Statements

We have audited the accompanying financial statements of the Freshwater School District's (the "District") Measure C General Obligation Bond of 2018 Building Fund (the Fund), which comprise the balance sheet of the Fund as of June 30, 2021, and the related statement of revenues, expenditures and changes in fund balance of the Fund for the year then ended, and the related notes to the financial statements.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

#### INDEPENDENT AUDITOR'S REPORT - CONTINUED

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the District's Measure C General Obligation Bond of 2018 Building Fund as of June 30, 2021, and the Fund's changes in fund balance for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 31, 2023, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

CERTIFIED PUBLIC ACCOUNTANTS

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Eureka, California March 31, 2023

# BALANCE SHEET

June 30, 2021

	Building Fund	
ASSETS		
Cash	\$	37,400
Accounts receivable		371
Total assets		37,771
DEFERRED OUTFLOWS OF RESOURCES		
Total deferred outflows of resources		
Total assets and deferred outflows of resources	\$	37,771
LIABILITIES		
Total liabilities		_
DEFERRED INFLOWS OF RESOURCES		
Total deferred inflows of resources		_
FUND BALANCES		
Restricted	\$	37,771
Total fund balances		37,771
Total liabilities, deferred inflows of resources and fund		
balances	_\$	37,771

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE

For The Year Ended June 30, 2021

	Building Fund	
Revenues: Other local revenue Total revenues	\$	371 371
Expenditures:  Services and other operating expenditures		23,491
Total expenditures		23,491
Excess (deficiency) of revenues over (under) expenditures		(23,120)
Other financing sources (uses):		<del>-</del>
Total other financing sources (uses)	<del></del>	
Net change in fund balance		(23,120)
Fund balances, July 1, 2020		60,891
Fund balances, June 30, 2021	\$	37,771

### NOTES TO THE FINANCIAL STATEMENTS

For The Year Ended June 30, 2021

### 1. Summary of Significant Accounting Policies

#### A. Accounting Policies

The District accounts for its financial transactions in accordance with the policies and procedures of the Department of Education's "California School Accounting Manual". The accounting policies of the District conform to accounting principles generally accepted in the United States of America (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

### B. Reporting Entity and Background Information

The fund financial statements presented are for the Measure C General Obligation Bond of 2018 Building Fund. Since this is just one component of the District, these financial statements are not intended to be a complete presentation of the District's financial position or results of operations. Accordingly, these fund statements do not include a government wide financial statement, management discussion and analysis or related organizational disclosures. The audited financial statements of Freshwater School District include the Measure C General Obligation Bond of 2018 Building Fund activities, related debt and disclosures as well as management's discussion and analysis.

California Proposition 39, the Smaller Classes, Safer School, and Financial Accountability Act, was approved by voters on November 7, 2000. Proposition 39 amended the California Constitution in Article XIIIA, Section 1(b)(3) to allow the approval of bonded debt by 55 percent of voters, provided that the bond proposition meets the following requirements:

- 1. Proceeds from the sale of the bonds shall be used only for the construction, reconstruction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities.
- 2. The bond proposition includes a list of the specific school facilities projects to be funded, and a certification that the Governing Board of the District evaluated safety, class size reduction, and information technology needs in developing the list.
- 3. The Governing Board conducts an annual independent performance audit to ensure that the funds have been expended only on the specific projects listed.
- 4. The Governing Board conduct an annual independent financial audit of the proceeds from the sale of the bonds until all of the proceeds have been expended for the school facilities projects.

In addition, the California Education Code was amended to include Section 15278, which provided an additional requirement that a school district must establish and appoint members to an independent citizens' oversight committee.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED For The Year Ended June 30, 2021

The Freshwater School District Measure C General Obligation Bond of 2018 (the "Bond") was approved by voters on June 5, 2018 to provide \$2.1 million in improvements to the District's facilities. The Bond proceeds are to be used for the purposes as described in the following summary of the proposition on the official ballot:

To repair or replace deteriorating plumbing and sewer systems; repair or replace leaky roofs; modernize, renovate, construct and/or expand aging and outdated school facilities to meet 21st century educational standards, including providing updated furnishings and other equipment to facilitate a modern learning environment; improve student access to computers and modern technology, including providing necessary infrastructure, hardware, software, computers, devices and other modern instructional equipment throughout District sites; replace temporary portables with permanent classrooms and facilities; make health, safety and handicapped accessibility improvements to ensure compliance with all applicable laws and regulations; make federal and statemandated Americans with Disabilities Act (ADA) accessibility upgrades including ensuring site access, parking, staff and student restrooms, relocation of existing electrical devices, drinking fountains, playground equipment, etc. as necessary to ensure adequate accommodations are provided and all legal requirements are met; repair or replaced outdated heating, ventilation and airconditioning systems; upgrade inadequate electrical systems; construct a new media/technology center for school and community use; improve, rehabilitate and/or construct playgrounds and play structures and other facilities for school and community use, including providing related equipment; abate and remove hazardous materials identified prior to or during construction; repair, replace and/or upgrade paved surfaces, turf, and other grounds and outdoor areas, including to eliminate safety hazards and to facilitate outdoor instruction; upgrade, repair and/or expand school site parking, roadways, grounds and other infrastructure such as utility systems, including installing exterior lighting, repairing pathways, walkways, ADA access ramps, and make landscaping improvements including irrigation.

The sale of the Bond measure occurred on September 20, 2018 in the amount of \$2,097,729. The first expenditures for facilities improvements were charged to the Bond in October 2018. The projects to be funded by the bond proceeds will be upgrades to the plumbing and sewer systems and to modernize and renovate school facilities.

The District approved the Citizens' Oversight Committee bylaws on August 21, 2018. California Education Code Section 15282(a) requires that the Citizen's Oversight Committee be comprised of at least seven members, with one member who is active in a business organization representing the business community within the District's boundaries, one member who is active in a senior citizen's organization, one member who is active in a bona fide taxpayers' organization, one member who is a parent or guardian of a student enrolled in the District, and one member who is both a parent or guardian of a student enrolled in the District and active in a parent-teacher organization.

The District records all financial activity related to the Bond in Fund 21 (Building Fund). The Building Fund was presented as a non-major fund in the District's audited financial statements for the year ended June 30, 2021.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED For The Year Ended June 30, 2021

#### C. Basis of Presentation

The Building Fund is accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The Statement of Revenues, Expenditures, and Changes in Fund Balances for this fund presents increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

#### D. Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Governmental funds use the modified accrual basis of accounting.

Revenues - Exchange and Non-exchange Transactions:

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded under the modified accrual basis in the fiscal year in which the resources are measurable and become available. "Available" means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. Generally, "available" means collectible within the current period or within 60 days after year-end. However, to achieve comparability of reporting among California school districts and so as not to distort normal revenue patterns, with specific respect to reimbursement grants and corrections to State-aid apportionments, the California Department of Education has defined "available" for school districts as collectible within one year.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants and entitlements. Under the modified accrual basis, revenue from non-exchange transactions must be available before it can be recognized.

# Expenses/Expenditures:

On the modified accrual basis of accounting, expenditures are generally recognized in the accounting period in which the related fund liability is incurred, as under the accrual basis of accounting. However, under the modified accrual basis of accounting, capital outlay and debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

## E. Fund Accounting

The accounts of the District are organized on the basis of funds, each of which is considered to

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED For The Year Ended June 30, 2021

be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows, liabilities, deferred inflows, fund equity, revenues, and expenditures. Resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

The Building Fund is used to account for the proceeds and expenditures of general obligation bonds.

#### F. Budgets and Budgetary Accounting

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all government funds. By state law, the District's governing board must adopt a final budget no later than July 1. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements.

These budgets are revised by the District's governing board and the District Superintendent during the year to give consideration to unanticipated income and expenditures.

Formal budgetary integration was employed as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

# G. Assets, Liabilities, and Equity

# 1. Deposits and Investments

In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the Humboldt County Treasury. The County pools these funds with those of other districts in the County and invests the cash. These pooled funds are carried at cost which approximates market value. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

The County is authorized to deposit cash and invest excess funds by California Government Code Section 53648 et seq.

The Humboldt County Treasury has no investments in derivatives.

The District does not have a specific policy which relates to interest rate risk.

# 2. Capital Assets and Noncurrent Obligations

The Building Fund utilizes the modified accrual basis of accounting. Under the modified accrual basis of accounting, capital outlay and debt service expenditures are recorded only

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED For The Year Ended June 30, 2021

when payment is due. This means that capital assets and noncurrent obligations are recorded as expenditures and not reported on the balance sheet.

#### 3. Fund Balance

GASB Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions" provides clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balances more transparent. The following classifications describe the relative strength of the spending constraints:

Nonspendable — amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> — amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

<u>Committed</u> — amounts that can be used only for specific purposes determined by a formal action of the District's Governing Board. The District's Governing Board is the highest level of decision-making authority for the District. Commitments may be established, modified, or rescinded only through resolutions approved by the Governing Board.

<u>Assigned</u> — amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. Under the District's adopted policy, only the Governing Board may assign amounts for specific purposes.

<u>Unassigned</u> — all other spendable amounts.

The entire fund balance of the Building Fund is reported as restricted.

#### H. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED For The Year Ended June 30, 2021

#### 2. Cash and Investments

Cash and investments at June 30, 2021 consisted of the following:

Pooled Cash in County Treasury	<u>\$ 37,400</u>
Total Cash and Investments	<u>\$ 37,400</u>

In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the Humboldt County Treasury as part of the common investment pool. The County is restricted by Government Code Section 53635, pursuant to Section 53601, to invest in time deposits, U.S. Government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, banker's acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements.

#### Fair Value Measurements

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The three levels of the fair value hierarchy under generally accepted accounting principles are as follows:

Level 1 - inputs are quoted prices in active markets for identical assets or liabilities.

# <u>Level 2</u> - inputs include:

- a) Quoted prices for similar assets or liabilities in active markets;
- b) Quoted prices for identical assets or liabilities in inactive markets;
- c) Inputs other than quoted prices that are observable for the asset or liability;
- d) Inputs that are derived principally from or corroborated by observable market data by correlation or other means.

Level 3 - inputs are significant unobservable inputs.

As of June 30, 2021, the District held no individual investments. The District's fair value measurements were as follows at June 30, 2021:

Investment Type	<u>Fair Value</u>	<u>Level</u>
Pooled Cash in County Treasury	\$ 37,558	2

The District has not recorded fair value adjustments in the basic financial statements as they were determined to be immaterial to the District.

#### Credit Risk - Investments

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization.

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED For The Year Ended June 30, 2021

The County Treasurer's investments consist of 52.84 percent federal agencies, 26.45 percent money markets, 2.13 percent municipal bonds, 13.42 percent treasury coupons, 3.58 percent medium term notes, and 1.58 percent miscellaneous coupon securities. The S & P credit ratings for these investments include AAA, AA, A+e, and Ae, and non-rated for certificates of deposit and the California State Treasurer's local agency investment fund.

### Custodial Credit Risk - Deposits

Custodial credit risk for deposits is the risk that in the event of a bank failure, the District will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that in the event of a failure of the counter party (e.g. broker-dealer) to a transaction, the District will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Neither the California Government Code nor the County's investment policy contains legal or policy requirements that would limit the District's exposure to custodial credit risk for deposits or investments, except that the California Government Code requires that a financial institution secure deposits made by state or local government units by pledging securities in an undivided collateral pool held by a depository regulated under state law. The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions to secure District deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits. As of June 30, 2021, none of the District's deposits were exposed to custodial credit risk.

#### Interest Rate Risk - Investments

Interest rate risk is the measurement of how changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the more sensitive to changes in market interest rates of its fair value. One of the ways the County of Humboldt Treasurer manages its exposure to interest rate risk is by purchasing a combination of short-term and long-term investments and by timing cash flows from maturities so a portion of its portfolio is maturing or coming close to maturity to ensure the cash flow and liquidity of operations. The weighted average maturity of the County of Humboldt Treasurer's investments is 800 days.

#### 3. Receivables

Receivables at June 30, 2021 consist of the following:

	Building
	<u> </u>
Interest	<u>\$ 371</u>
Total Receivables	<b>\$</b> 371

# NOTES TO THE FINANCIAL STATEMENTS - CONTINUED For The Year Ended June 30, 2021

### 4. General Obligation Bond

Bond proceeds and uses of bond funds through June 30, 2021 were as follows:

	For The Year Ended June 30, 2021		For The Year Ended June 30, 2020		For The Year Ended June 30, 2019	Total
Bond Proceeds:					\$ 2,097,729	\$2,097,729
Face value of bonds					62,884	62,884
Bond premium (discount)					(19,026)	(19,026)
Transfer to Debt Service Fund			at	72.057	(19,020)	73,057
Lease/Leaseback Proceeds from Debt				73,057	2 1 41 5 9 7	2,214,644
Net bond proceeds in bond Building Fund				73,057	2,141,587	2,214,044
Interest income	\$	371_		4,033	24,120	28,524
Total Sources of Bond Funds		371		77,090	2,165,707	2,243,168
Uses of Bond Funds:						
General/Planning						
Bond issuance costs					173,012	173,012
Planning and reporting costs		3,875		16,875	16,500	37,250
School Site Modernization						
Architectuaral services				37,179	324,523	361,702
Geotechnical engineering services					20,857	20,857
Asbestos abatement services				2,850	6,850	9,700
Advertising				102		102
Contracted services		652		73,057		73,709
Inspection services				24,000	43,250	67,250
Construction				914,041	471,918	1,385,959
Other						
Lease/Leaseback Debt Service						
Principal		18,745		54,312		73,057
Interest		219		2,580		2,799
Total Expenditures		23,491		1,124,996	1,056,910	2,205,397
Total Sources Over (Under) Expenditures		(23,120)	(	1,047,906)	1,108,797	37,771
Unexpended Proceeds at Year-End	\$	37,771	\$	60,891	\$ 1,108,797	\$ 37,771

#### 5. Risk Management

The District is exposed to various risks of loss related to torts, theft or destruction of assets, errors and omissions, and natural disasters. The District manages these risks of loss through participation in public entity risk pools. There have been no significant reductions in insurance coverage from the prior year. For the past three years, settlements did not exceed insurance coverage.



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# FRESHWATER SCHOOL DISTRICT MEASURE C GENERAL OBLIGATION BOND OF 2018

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees Freshwater School District 75 Greenwood Heights Drive Eureka, California 95503

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the fund financial statements of the Measure C General Obligation Bond of 2018 Building Fund of the Freshwater School District (the "District") as of and for the year ended June 30, 2021, and the related notes to the financial statements, and have issued our report thereon dated March 31, 2023.

# Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS - CONTINUED

weaknesses or significant deficiencies Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

# Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's Measure C General Obligation Bond of 2018 Building Fund financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

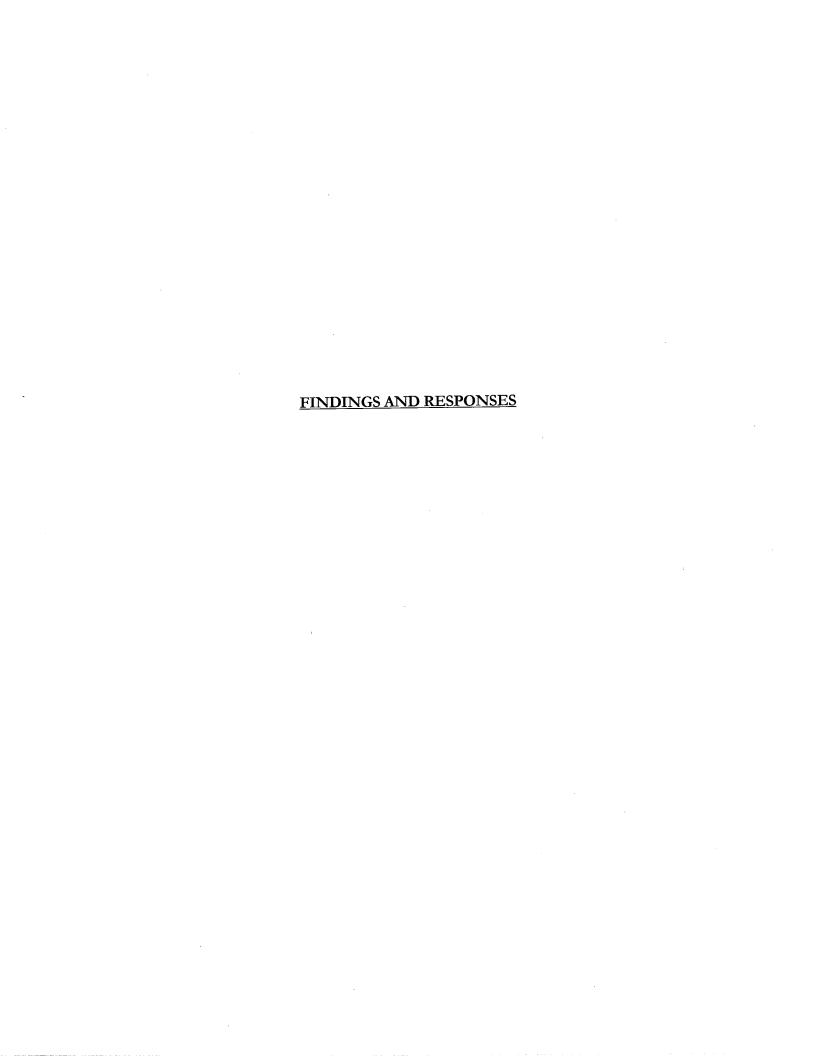
# Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CERTIFIED PUBLIC ACCOUNTANTS

and S. Moone & Co, SOP

Eureka, California March 31, 2023



# SCHEDULE OF FINDINGS AND RESPONSES

June 30, 2021

None reported.

# SCHEDULE OF PRIOR AUDIT FINDINGS

June 30, 2021

None reported.